from

Address to the Second National Congress of Venezuela

Venezuela declared its independence from Spain in 1811, but then had to fight to win it. The war against Spain lasted for ten long years. During this time Venezuela struggled to create its own government. The following excerpt comes from a speech by Simón Bolívar, the great military and political hero of South American liberation. Bolívar argues that Venezuela must shape a government suited to its own special nature, rather than mimic the United States government.

THINK THROUGH HISTORY: Recognizing Bias

What was Bolívar's viewpoint toward the majority of the people of Latin America? Why does he caution against a government of too much freedom and responsibility?

Subject to the threefold yoke of ignorance, tyranny, and vice, the American people^I have been unable to acquire knowledge, power, or [civic] virtue. The lessons we received and the models we studied, as pupils of such pernicious teachers, were most destructive. We have been ruled more by deceit than by force, and we have been degraded more by vice than by superstition. Slavery is the daughter of Darkness: an ignorant people is a blind instrument of its own destruction. Ambition and intrigue abuse the credulity and experience of men lacking all political, economic, and civic knowledge; they adopt pure illusion as reality; they take license for liberty, treachery for patriotism, and vengeance for justice. This situation is similar to that of the robust blind man who, beguiled by his strength, strides forward with all the assurance of one who can see, but, upon hitting every variety of obstacle, finds himself unable to retrace his steps.

If a people, perverted by their training, succeed in achieving their liberty, they will soon lose it, for it would be of no avail to endeavor to explain to them that happiness consists in the practice of virtue; that the rule of law is more powerful than the rule of tyrants, because, as the laws are more inflexible, everyone should submit to their beneficent austerity; that proper morals, and not force, are the bases of law; and that to practice justice is to practice liberty. Therefore, Legislators, your work is so much the more arduous, inasmuch as you have to reëducate men who have been corrupted by erroneous illusions and false incentives. Liberty, says Rousseau,² is a succulent morsel, but one difficult to digest. Our weak fellow-citizens will have to strengthen their spirit greatly before they can digest the wholesome nutriment of freedom. Their limbs benumbed by chains,

^{1.} American people: the people of the former Spanish-American colonies

^{2.} Rousseau: a French writer of the Enlightenment

their sight dimmed by the darkness of dungeons, and their strength sapped by the pestilence of servitude, are they capable of marching toward the august temple of Liberty without faltering? Can they come near enough to bask in its brilliant rays and to breathe freely the pure air which reigns therein?

Legislators, meditate well before you choose. Forget not that you are to lay the political foundation for a newly born nation which can rise to the heights of greatness that Nature has marked out for it if you but proportion this foundation in keeping with the high plane that it aspires to attain. Unless your choice is based upon the peculiar tutelary experience of the Venezuelan people³—a factor that should guide you in determining the nature and form of government you are about to adopt for the well-being of the people—and, I repeat, unless you happen upon the right type of government, the result of our reforms will again be slavery. . . .

The more I admire the excellence of the federal Constitution of Venezuela, the more I am convinced of the impossibility of its application to our state. And, to my way of thinking, it is a marvel that its prototype in North America endures so successfully and has not been overthrown at the first sign of adversity or danger. Although the people of North America are a singular model of political virtue and moral rectitude; although that nation was cradled in liberty, reared on freedom, and maintained by liberty alone; and—I must reveal everything—although those people, so lacking in many respects, are unique in the history of mankind, it is a marvel, I repeat, that so weak and complicated a government as the federal system has managed to govern them in the difficult and trying circumstances of their past. But, regardless of the effectiveness of this form of government with respect to North America, I must say that it has never for a moment entered my mind to compare the position and character of two states as dissimilar as the English-American and the Spanish-American. Would it not be most difficult to apply to Spain the English system of political, civil, and religious liberty? Hence, it would be even more difficult to adapt to Venezuela the laws of North America. Does not L'Esprit des lois⁴ state that laws should be suited to the people for whom they are made; that it would be a major coincidence if those of one nation could be adapted to another; that laws must take into account the physical conditions of the country, climate, character of the land, location, size, and mode of living of the people; that they should be in keeping with the degree of liberty that the Constitution can sanction respecting the religion of the inhabitants, their inclinations, resources, number, commerce, habits, and customs? This is the code we must consult, not the code of Washington! . . .

We must never forget that the excellence of a government lies not in its theories, not in its form or mechanism, but in its being suited to the nature and character of the nation for which it is instituted.

Among the ancient and modern nations, Rome and Great Britain are the most outstanding. Both were born to govern and to be free and both were built not on ostentatious forms of freedom, but upon solid institutions. Thus I recommend to you, Representatives, the study of the British Constitution, for that body of laws

^{3.} **peculiar tutelary experience of the Venezuelan people:** the learning experience of the Venezuelan people as they set up their federal government

^{4.} L'Esprit des lois: the spirit of the laws

appears destined to bring about the greatest possible good for the peoples that adopt it; but, however perfect it may be, I am by no means proposing that you imitate it slavishly. When I speak of the British government, I only refer to its republican features; and, indeed, can a political system be labelled a monarchy when it recognizes popular sovereignty, division and balance of powers, civil liberty, freedom of conscience and of press, and all that is politically sublime? Can there be more liberty in any other type of republic? Can more be asked of any society? I commend this Constitution to you as that most worthy of serving as model for those who aspire to the enjoyment of the rights of man and who seek all the political happiness which is compatible with the frailty of human nature. . . .

Therefore, let the entire system of government be strengthened, and let the balance of power be drawn up in such a manner that it will be permanent and incapable of decay because of its own tenuity. Precisely because no form of government is so weak as the democratic, its framework must be firmer, and its institutions must be studied to determine their degree of stability. Unless this is done, we must plan on the establishment of an experimental rather than a permanent system of government; and we will have to reckon with an ungovernable, tumultuous, and anarchic society, not with a social order where happiness, peace, and justice prevail. . . .

My desire is for every branch of government and administration to attain that degree of vigor which alone can insure equilibrium, not only among the members of the government, but also among the different factions of which our society is composed. It would matter little if the springs of a political system were to relax because of its weakness, so long as this relaxation itself did not contribute to the dissolution of the body social and the ruination of its membership. The shouts of humanity, on the battlefields or in tumultuous crowds, denounce to the world the blind, unthinking legislators who imagined that experiments with chimerical institutions could be made with impunity. All the peoples of the world have sought freedom, some by force of arms, others by force of law, passing alternately from anarchy to despotism, or from despotism to anarchy. Few peoples have been content with moderate aims, establishing their institutions according to their means, their character, and their circumstances. We must not aspire to the impossible, lest, in trying to rise above the realm of liberty, we again descend into the realm of tyranny. Absolute liberty invariably lapses into absolute power, and the mean between these two extremes is supreme social liberty. Abstract theories create the pernicious idea of unlimited freedom. Let us see to it that the strength of the public is kept within the limits prescribed by reason and interest; that the national will is confined within the bonds set by a just power; that the judiciary is rigorously controlled by civil and criminal laws, analogous to those in our present Constitution—then an equilibrium between the powers of government will exist, the conflicts that hamper the progress of the state will disappear, and those complications which tend to hinder rather than unite society will be eliminated.

Source: Excerpt from *Selected Writings* by Simón Bolívar, edited by Harold A. Bierck, Jr., translated by Lewis Bertrand (New York: The Colonial Press, 1951), pp. 175–177, 179–180, 184–185.